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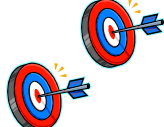


## SLEEPING BETTER IN SEATTLE

### Cyber Incident Response Put to the Test

**Kirk Bailey, CISSP, CISM**  
CISO – City of Seattle

**Ernie Hayden, CISSP**  
CISO – Port of Seattle




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# AGENDA

- INTRODUCE
  - THE CITY OF SEATTLE (Kirk’s Stuff)
  - THE PORT OF SEATTLE (Ernie’s Stuff)
- A HISTORY OF EXERCISES
  - ALKI
  - TOPOFF2
  - LIVEWIRE
  - BLUE CASCADES II
- SOME LESSONS LEARNED YOU CAN USE

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**“The views and opinions that I express here today are my own and may not be, in whole or in part, those of my employer, the City of Seattle...and for that matter, anybody else either!”**



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**"The views and opinions that I express here today are my own and may not be, in whole or in part, those of my employer, the ~~City of Seattle~~ and for that matter, anybody else either!"**

 **DITTO**  Port of Seattle

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 **City of Seattle**

**MY OFFICE ...a room with a very different view** Kirk Bailey  
CISO, City of Seattle

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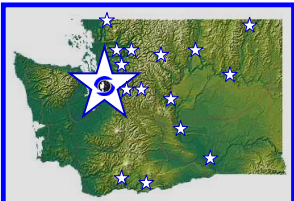
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 **City of Seattle**   
[www.cityofseattle.net](http://www.cityofseattle.net)

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**Seattle Fire Department**

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**Port of Seattle**

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**A Diverse Port**

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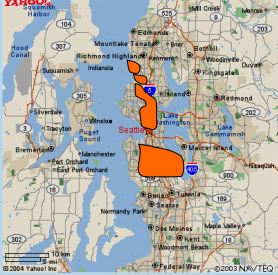
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## "City" of the Port of Seattle



- Multifaceted public agency
- Generates 165,000 jobs in region
- \$5.5B payroll
- Revenue > \$12B
- State & local tax generation >\$660M
- Airport, seaport, fishing terminal, parks & recreation
- Police, fire and EMS services

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## Infrastructure interdependencies

- **Utilities**
  - Power: Seattle City Light and Puget Sound Energy
  - Steam heat: Seattle Steam (Pier 66)
  - Gas: Puget Sound Energy
  - Telephone/Internet: Qwest, AT&T (Cell), NexTel (Cell), Verizon (Cell)
  - Water: Seattle public utilities & local water districts
  - Airport fuel transport: olympic pipeline
- Information Systems (servers, networks, 2000+ desktops)
- Railroads (BNSF, Union Pacific)
- Highways (I-5, I-90)
- Viaduct
- Banking / Finance




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## The big combined cyber picture



- 13,000+ Desktops and laptops
- 2,500+ Servers
- 1500+ Network peripherals (printers, fax, etc)
- 4,500+ Radios (all types)
- 3,000? PDAs (nobody knows)
- 18,000+ Telephones (desk and cell)
- Huge fiber and cable infrastructure (across state)

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## Infrastructure interrelationships



- Power
- Sewer
- Water
- Telecom
- 800 MHz
- Transportation
- Cross Public Safety – Fire, Police, EMS

- Summary = We are all one!

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## PHYSICAL THREATS

- Airport events
  - Hijacking / hostage events
  - Crash – intentional or accidental
- Railroad events
  - Spills, stalls, derails
- Container events
  - Explosions, spills, suspicious cargo
- Highway events
  - Bridge destruction, tunnel destruction
- Dams / locks – destruction or damage
- Earthquake / volcano / flooding




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### SEATTLE RANKS HIGH AS A TARGET INSURANCE SERVICES OFFICE (NEW JERSEY)

**Terrorism Risk Insurance Act of 2002  
Indemnification for insurance companies for losses due to terrorism**

1<sup>ST</sup> TIER (100X MORE LIKELY TO BE ATTACKED):  
New York, Washington DC, San Francisco, Chicago

2<sup>nd</sup> TIER (20X MORE LIKELY TO BE ATTACKED):  
**Seattle**, Los Angeles, Houston, Philadelphia, Boston

**Tons of criteria including:** geographical location, economic importance, accessibility as target (port city), iconic buildings and businesses, infrastructure sites, sports venues, intelligence indicators, and "gut feel."

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**Cyber-based Terrorist Threats:  
Analysis for  
The City of Seattle, and  
The State of Washington**



Prepared by: KIM C. Bailey, CISSP, CISM  
CISO, City of Seattle

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### TABLETOP EXERCISES UNDERScore CRITICALITY OF CYBER-ISSUES

- **Vulnerability exercise**
  - City of Seattle's "ALKI" 
- **International exercises – US / Canada**
  - TopOff2 
  - Livewire 
  - BlueCascades II 

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**CYBER-TERRORISM?**

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**ALKI:  
A VULNERABILITY ASSESSMENT EXERCISE**

**TABLETOP STYLE OF EXERCISE**

**FOCUS: "CYBER-TERRORISM"  
AND OTHER ELECTRONIC THREATS**

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**PARTICIPANTS**

Hosted by...  
*City of Seattle &  
SPD Emergency Preparedness Bureau*

- In collaboration with...  
*the AGORA*
- **From City of Seattle...**  
*DoIT, SPU, City Light, SDoT, Library,  
SPD, SFD, EOC*
- **From Other Agencies...**  
*DoD, White House, DoE, etc.*

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## OBJECTIVE: ANSWERS TO THESE QUESTIONS...

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- *What are the city's technical vulnerabilities?*
- *How might they be exploited?*
- *Are there any early warning signals?*
- *Are there any "low-hanging fruit" for mitigation?*
- *What about long-term mitigation?*

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### 4 TEAMS:

1. *Long dwell*
2. *Short dwell*
3. *Trust team*
4. *Kill team*

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## Results from Alki exercise

- **Consensus findings**
- **Ranking of key targets**
- **Remediation recommendations**
  - Governance
  - Policies & procedures
  - Training & education
  - Tactical – technical
  - Strategic - technical



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**Electronic Gaming Network Simulations by Sonalyst**

## Topoff2 CyberEx

May 6-7, 2003  
 Washington State Emergency Operations Center  
 Camp Murray, Washington  
 Designed and Controlled by:  
 Institute for Security Technology Studies (ISTS),  
 Dartmouth College




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## PARTICIPANTS

**Government Players:**

- City of Seattle
- King County
- State of Washington (DIS, EMD, DOT)

**Supporting and Observing:**

- University of Washington
- Microsoft
- Boeing
- Qwest
- Seattle Joint Task Anti-Terrorism Task Force
- DHS (National Communications Systems)




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**Designed to test incident response capabilities to a series of "force-multiplier" cyber-attack**

**Included 3 scenarios or vignettes:**

- (1) normal day at the office, with "normal" network and computer problems;
- (2) an escalating series of events - computer and network problems which might be preliminary symptoms of a directed cyber-attack; and
- (3) a major cyber-attack on participants' computer networks, coupled with a weapons of mass destruct (WMD) attack - a radioactive detonation device (RDD) terrorist bomb exploding in Seattle.



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## Lessons learned and benefits:

- Top official awareness of cyber-related issues
- The value of delegated command and control
- Training and education needs identified
- The value of strategic and tactical network architecture
- Clearer understanding of cyber-threat spectrum
- The value of a trusted network neighborhood

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# National cybersecurity discovery event




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## Livewire purpose & focus

- Livewire was one component of an ongoing discovery process designed to provide DHS with input as it considers what a mature National Cyberspace Security Response System should look like.
- A primary goal of Livewire was to foster trusted relationships between differing organizations that might be part of this system.
- The discovery event provided a risk-free environment in which private-sector organizations practiced communicating and coordinating with their government counterparts




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## Livewire objectives



- Foster relationships between public and private sector organizations
- Help define and practice intra- and inter-organizational communications, coordination, and response decision-making
- Identify authority gaps and overlaps
- Validate large-scale, distributed, cross-sector cyber security exercises

**Type of event: Actual Network Interface / Exchange**

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## Participants



*National Atlas of the United States*

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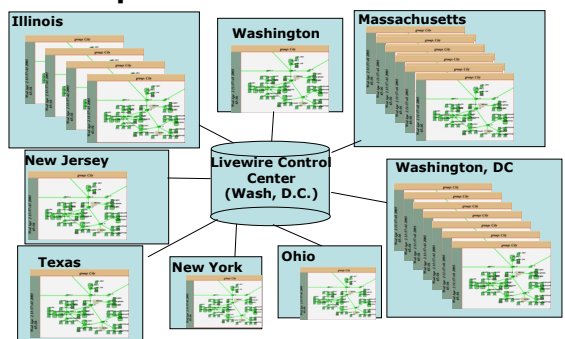
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## Participants



The diagram illustrates a central 'Livewire Control Center (Wash, D.C.)' connected to several regional nodes: Illinois, Washington, Massachusetts, New Jersey, Texas, New York, Ohio, and Washington, DC. Each node contains a smaller network diagram representing its internal structure.

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## Event / scenario



- Time: Fall 2004
- Recent increase in cyber activity (significant)
- Source unknown – libraries, schools, foreign computers
- Intelligence points to terrorist intentions (since 2002)
- National intelligence focus on nation states of RED, BLACK, and PURPLE – referred to as the “Rainbow Trio”
- Since the 80s – these countries have ramped up cyber
- WMD issue between US and Trio – saber rattling, threats of military action, increased trade restrictions
- Ties between Trio and terrorists

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## Livewire questions

- Who is in charge when cyber attack occurs?
- What is the Federal role in cyber defense?
- What is the appropriate response to a cyber attack?
- What are the economic impacts of a cyber attack?




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# Blue Cascades II




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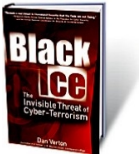
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## Blue Cascades II

- Focus on a cyber terrorism event followed event
- Blue Cascades II was follow-on to Blue Cascades I held in 2002
  - Dan Verton's Book Black Ice covers much of Blue Cascades I results
  - Blue Cascades I centered on physical attacks & disruptions
- Infrastructure interdependencies tabletop exercise




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## Participants

- **Sponsors:**
  - Northwest Partnership for Regional Infrastructure Security
  - Pacific NorthWest Economic Region (PNWER)
  - King County
  - Microsoft
  - Puget Sound Energy
  - TransCanada
- **Other players**
  - Over 200 participants
  - DHS, CERT
  - DoD
  - Medical/hospitals
  - Public safety
  - Logistics companies
  - Canadian government players

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## Objectives

- Raise awareness of interconnections among the region's critical infrastructures and organizations and associated vulnerabilities.
- Focus on attacks that disrupted business practices and operations of infrastructures and organizations, including critical telecommunications and electric power assets.

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## Teams

- Scenario design team
- Tabletop segregation
  - Separate into critical infrastructures
    - Energy / electric power / gas
    - Government
    - Public safety – fire
    - Public safety – police
    - Medical
  - Independent evaluators
- Lessons learned team




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## Results

- Large number of findings and recommendations
  - Participants
  - Independent evaluators
- Key Areas:
  - Understanding interdependencies and cyber threats and disruptions
  - Cooperation and coordination
  - Communications and information sharing
  - Incident management
  - Resource management
  - Public information and education
- Example: Regional Cyber Security Council (in infancy)

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# Cyber exercise lessons learned...

Ideas to help you

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## Lessons learned – What you can do

1. Don't worry about developing a complex plan – simple will work - just let everyone's imagination run free
2. Consider your focus on only cyber versus a combined cyber – physical attack – you'll be surprised at what you can learn
3. Tabletops are very effective – you don't need active, hardwired networks to play
4. Don't be afraid to ask others to play – you'll be surprised who's interested in helping
5. Consider non-disclosure agreements for you and the region's protection

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## Lessons learned – What you can do (2)

6. Use a Facilitator to Drive the Discussions and Provide the "Injects"
7. Establish a Scenario Team to "Build" the Primary Event and Collect Foundational Materials
8. Cross-Group Your Teams – Let the Technical and Non-Technical Work Together to Improve Communications and Broaden the Perspectives
9. Collect Recommendations – Before, During and After the Exercise – Take Advantage of Each Idea
10. Don't Be Afraid to Try – Small is OK as well as the Giant Exercises

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## References

- **Blue Cascades II**
  - [http://pnwr.org/pris/BCII\\_files/BCII%20Executive%20Summary.pdf](http://pnwr.org/pris/BCII_files/BCII%20Executive%20Summary.pdf)
- **TopOff 2**
  - [http://www.dhs.gov/interweb/assetlibrary/T2\\_Report\\_Final\\_Public.doc](http://www.dhs.gov/interweb/assetlibrary/T2_Report_Final_Public.doc)

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We appreciate the opportunity to speak at this event – Information Security Decisions

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### Contact information

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	<b>Kirk.bailey@seattle.gov</b>

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